



**Ombwdsmon
Ombudsman**
Cymru • Wales

Managing Customer Contact Policy

Mae'r ddogfen hon hefyd ar gael yn y Gymraeg.
This document is also available in Welsh.

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1. Introduction and definitions

- 1.1 The Public Services Ombudsman for Wales ("PSOW") offers a service where excellent customer care is at the forefront of all we do; where we work to raise awareness of our service and do our best to make it accessible to all and easy to use, making Reasonable Adjustments if necessary. We aim to deliver a high-quality complaints handling service, which considers and determines complaints thoroughly, but proportionately, and explains decisions clearly.
- 1.2 This policy sets out how contact with complainants and other parties to a complaint or investigation may be managed in the very small number of cases where the actions or behaviour of that person or individual challenges our ability to deliver an effective service to all.
- 1.3 The core aims of the policy are to ensure equity and fairness, improve efficiency and manage risks to the health and safety of staff. It applies to all areas of work undertaken by this office where members of staff have contact with any complainant and other parties to a complaint or investigation by phone or in writing (including electronic communication). The term "service user" means anyone who has made a complaint to this office or any other person acting on their behalf, and any other party such as an accused member or witness in a Code matter.
- 1.4 All service users will be treated with fairness and respect even if we perceive actions or behaviour to be challenging. The Ombudsman will always separate the way we may need to manage contact with a service user from the way we deal with a complaint.
- 1.5 More complex challenging behaviour can be referred to the Equality & Human Rights Advice Group ("EHRAG") by a Team Manager ("TM") / Head of Public Service Complaints (HoPSC) / Head of Service Improvement ("HSI"). One of the intentions of the involvement of EHRAG is that challenging behaviour is identified early, and informed decisions made. EHRAG may also be consulted where a complainant who has challenging behaviour may need Reasonable Adjustments. Guidance on Reasonable Adjustments for our staff is available internally.

2. Aggressive, abusive or offensive behaviour

2.1 Our staff have the right to work in an environment free from aggressive, abusive or offensive language or behaviour at all times.

2.2 The Ombudsman considers such behaviour to include:

- abusive, obscene, indecent, threatening, violent or offensive language or behaviour
- defamatory, harassing, hateful remarks or accusations against individuals or organisations
- over-bearing behaviour; refusing to give staff an opportunity to speak
- repeated derogatory comments
- inappropriate sexual or gender-based remarks
- inappropriate cultural, racial, political or religious references
- any other comments that are deemed discriminatory based on race, national or ethnic origin, age, religion or belief, gender and gender reassignment, marital status, socio-economic status, physical or mental disability, sexual orientation or use of the Welsh language
- rudeness or shouting
- emotional abuse or manipulative behaviour

2.3 Threats of physical violence or harassment to any person are unacceptable and will be reported to the police.

3. Unreasonable demands and persistence

3.1 PSOW is committed to providing a proportionate amount of time and resources to each complaint. Unreasonable demands and persistence may prevent staff from fulfilling this commitment.

3.2 The Ombudsman considers such behaviour to include:

- excessive telephone calls, emails or letters
- sending duplicate correspondence
- persistent refusal to accept a decision or explanation
- continuing to contact PSOW after a decision, about the same or similar matters, without presenting new or relevant information
- demanding responses within an unreasonable time scale or information not relevant to a complaint
- refusing to cooperate with PSOW complaint handling procedures
- raising matters that are immaterial to a complaint or repeatedly changing the substance of a complaint
- persistently copying PSOW into correspondence
- repeatedly contacting or insisting to speak to a member of staff who is not directly dealing with a complaint

4. Challenging behaviour on social media

4.1 Some challenging behaviours will be specific to the use of PSOW social media channels.

4.2 In addition to the relevant examples above, these behaviours may include:

- naming individual staff members
- sharing abusive, obscene, indecent, threatening, violent or offensive content
- messages that encourage or suggest illegal or illicit activity
- excessive links
- posts revealing too much personal information
- posts that are repetitive or are considered spam, such as the same comment being posted repeatedly.

5. Terminating a telephone call

- 5.1 PSOW staff may terminate a call if subjected to the behaviours outlined in sections 2 and 3. Before taking this action, the caller will be warned once that their conduct is of concern, to allow them the opportunity to moderate their behaviour. If the behaviour persists, no further warnings will be given, and the call will be terminated.
- 5.2 The member of staff who terminates a call will report it to their TM and will make a note on the case record. Following a terminated call, if the service user makes further contact and the behaviour has not changed, the TM may restrict telephone contact for 1 day. This decision will be recorded and communicated at the earliest opportunity to all staff taking frontline calls.
- 5.3 In the event that the service user does not modify their behaviour, further consideration will be given to formally managing contact between the service user and PSOW.

6. Blocking and/or reporting social media users

- 6.1 To protect staff, PSOW reserves the right to block and / or report any unreasonable persistence, threats or offensive behaviour.

7. Considering when to manage contact

- 7.1 Casework and Investigation Officers are empowered to manage their complaints and investigations using autonomy. Individual case officers may take action which falls short of invoking this Policy in order to effectively and efficiently manage their caseloads as explained in our [Communication Factsheets](#). This is provided to all service users when we receive their complaint.
- 7.2 Where appropriate, it may be necessary to moderate communication with service users using case officers' discretion. For example, to turn to email instead of telephone communication when it is not being productive. This moderation should be done by clearly explaining to the service user why and by managing their expectations. It should also be done in a way to maintain service standards and

ensuring that service users are still provided with the usual level of progress updates. Any changes to communication should be time limited, reviewed regularly and evidenced on the case file in a note.

- 7.3 In the very small number of cases where the actions or behaviour of a service user challenges our ability to deliver an effective service to all, as set out above, the Casework or Investigation Officer should report it to their TM and make a note on the case record. The TM will consider whether a warning should be given and if it is necessary to provide a copy of this policy. If the behaviour is sufficiently serious, or a warning has already been given, a decision will be taken to either manage contact, or to refer the matter to EHRAG, or both.
- 7.4 During the process of considering implementation of a restriction the TM – or EHRAG if applicable - should be mindful that independent advocacy could be helpful for the complainant in terms of avoiding implementation of this policy. If that appears to be the case, it would be prudent to advise the service user of this and provide appropriate help and advice to that end.

8. Formal decision to manage contact

- 8.1 PSOW may (amongst other considerations) manage the contact by:
- limiting contact to a particular form for example, the service user may be limited to contacting PSOW by email or letter only
 - limiting telephone calls to specific days and/or times
 - arranging for a single point of contact for all future correspondence
 - an agreed behaviour contract, setting out what is expected of the complainant, to be signed by the service user
 - blocking telephone calls and/or emails being received
 - advising the service user that their correspondence will be read to ensure no new issues are raised but will then be filed or destroyed without acknowledgement.

- 8.2 Wherever possible, PSOW will endeavour to ensure that at least 1 line of contact will remain available.
- 8.3 Decisions on how to formally manage contact are made by the HoPSC / HSI, on a case by case basis. The HoPSC / HSI may decide to first consult EHRAG. This may be where staff are finding behaviour unusually challenging or difficult to manage, and generally where this is exhibited on **more than 1** occasion. For example, where:
- staff are struggling to be heard, or feel upset, threatened, bullied or belittled by the contacts
 - the contact is sexist, racist, culturally inappropriate etc
 - a caller demands disproportionate time is spent relative to the circumstances of the complaint or issue, or makes unreasonable demands for action by PSOW
 - there is repetitive contact that is not merited in the circumstances of the case
 - there are disproportionate threats of CAUs, legal action, etc.
 - the service user is highly needy, emotionally demanding, or appears to be becoming dependent on certain members of staff
 - there are repeated challenges to decisions.
- 8.4 Referrals to EHRAG should be made by a TM / HoPSC / HSI on the appended form. EHRAG will consider the matter at its next meeting, or the Chair of EHRAG can be consulted separately if there is urgency.
- 8.5 Wherever possible, the case officer, TM / HoPSC / HSI should attend the EHRAG meeting to explain the situation.
- 8.6 EHRAG will discuss and consider the matter. EHRAG will complete the form with its advice and recommendation(s) and return the matter to the referring TM / HoPSC / HSI for a formal decision.
- 8.7 The HoPSC / HSI will record the decision on the individual database and on the list on the EHRAG area of the Hub. If EHRAG has not been involved, the HoPSC / HSI will alert EHRAG to the decision.

- 8.8 The HoPSC / HSI will notify the service user of a decision to manage their contact, the reasons why this decision has been taken, how long any restriction will be in place, when it will be reviewed and the right to appeal the decision. A copy of this policy will be enclosed with the decision.

9. Formal decision to manage contact

- 9.1 The service user can appeal a decision to manage contact within 20 working days of receiving it by writing to the Executive Director - Casework & Legal ("EDCL"). The EDCL will consider the appeal and advise the complainant in writing of the outcome.

10. Reviewing decisions

- 10.1 The decision to manage contact with the service user will be reviewed by the decision maker at the time specified in the decision letter, which will be no more than 6 months after the date the decision was taken and any alterations to the restriction will be noted on the case record. We will only contact a service user to advise them of any change to the restriction if they remain in active contact with this office at the time of the review.

11. Decision matrix

Decision Type	Grade
Terminate call	All staff (must be reported to TM or above)
Restrict contact for one day	TM or above
Refer to EHRAG for guidance	TM or above
Formally manage contact	HoPSC / HSI or above
Review decision	HoPSC / HSI or above (usually the decision maker)
Appeal	EDCL or above

12. Annual review

- 12.1 The CLADOI will arrange for a review of restrictions imposed under this policy at the end of each financial year to ensure a consistent approach. This will be reported to MT for discussion.

13. Monitoring, review and publication

- 13.1 This policy will be reviewed every 2 years and published internally and externally.
- 13.2 Any queries about this policy can be directed to policycontrol@ombudsman.wales

Appendix A

Request to EHRAG to consider management of challenging behaviour or Reasonable Adjustments

Case Ref:

Name of service user:

Case owner:

Referred by (TM / HoPSC / HSI):

Date to EHRAG:

Reason for referral (e.g. type of behaviour and impact on office/staff, complex etc. RA requested)

Has any related action been taken to date or previously (e.g. warnings given, previous restriction)

Do we know or believe the service user has any particular needs? If this relates to Reasonable Adjustments, has the complainant told us what RAs they seek?

EHRAG analysis/comments/recommendation

Manager's decision

Manager's signature:

Date: